1903-90

12 6 SEP 1990

MEMORANDUM FOR:

Associate Deputy Director for Operations

FROM:

Chief, Operations and Resource Management

Staff

SUBJECT:

. Transmittal of QRPLUMB FY 1991 OPACT

- 1. Attached herewith for your approval is the QRPLUMB termination OPACT for FY 1991 submitted by PPS/SEO/SIB. QRPLUMB is a proprietary which must be terminated due to revised U.S. policy. The termination payment is \$1,750,000. PPS would like to obligate some of these funds in FY 1990 to (ease the FY 1991 burden.
- 2. PPS has considered all alternatives for termination in consultation with the Proprietary Review Board and the scenario proposed, of a flat termination payment, is the best. ORMS recommends approval of the termination and the termination payment.

DECLASSIFIED AND RELEASED BY CENTRAL INTELLIGENCE AGENCY SOURCES METHODS EXEMPTION 3828 NAZIWAR CRIMES DISCLOSURE ACT CATE 2007

Attachments:
As stated

CL BY DECL OADR
DRV HUM 4-82

12 6 SEP 1990

MEMORANDUM FOR:

Associate Deputy Director for Operations

FROM:

Chief, Operations and Resource Management

Staff

SUBJECT:

Approval of OPACT QRPLUMB for FY 1991

1. <u>Description</u>: OPACT QRPLUMB is a PPS proprietary located in New York with affiliates in London, Paris, and Munich. It is a publisher and distributor of Ukrainian language books, journals, newsletters, and magazines and also produces and infiltrates pamphlets, leaflets, and videos into the Ukraine. The purposes of QRPLUMB are to provide intellectual and moral support for those in the targeted audience working towards the moderation of the Soviet system and to encourage liberalization among the Ukrainian population. QRPLUMB is an NSC program.

As a result of revised U.S. policy, the QRPLUMB project will be terminated at the end of FY 1990.

- 2. <u>Authority</u>: This activity is authorized by the Consolidated Presidential Findings of 7 June 1978 and 7 March 1979 and by the Memorandum of Notification of 3 August 1987. This activity was approved by the ADDO on 30 April 1990 for FY 1990.
- 3. ORMS Comments: QRPLUMB published 11 issues of its monthly journal, three books, 5,000 copies of a brochure on election campaign tactics and several postcards with slogans supporting the free election process. QRPLUMB also increased its distribution of publications, provided \$5,000 worth of printing and communications equipment to unofficial organizations under the QRHACKER project and edited, copied and distributed video material filmed in the Ukraine during rallies, demonstrations, and the like. Although the program continued to be successful, revised U.S. policy required its termination.

CL BY DECL OADR
DRV HUM 4-82

SUBJECT: Approval of OPACT QRPLUMB for FY 1991

Over a number of months several alternative termination scenarios were discussed taking into account operational, cover, security, and administrative factors. consultation with ORMS, PPS determined that a one-time termination payment was the best option; upon receipt of the termination payment, the relationship between the Agency and the project will end. The termination financial package will include \(\square \) 1 to cover the one time costs connected with the termination of the project: settlement of the lease for office space, buy out of leases for equipment, severance pay for employees and other similar expenses. In recognition of over 40 years of service and contribution to U.S. government objectives, QRPLUMB will be given a termination payment of This amount will provide a financial cushion which will allow QRPLUMB to reorganize and continue its activities on a scaled-down level while identifying and developing independent resources. This amount is needed to avoid major disruptions in the project's work which would be immediately apparent to outside observers and consequently could create serious security problems.

- 4. Responses To FY 1988 Recommendations: PPS has developed an appropriate termination plan for this project.
- 5. <u>Funding and Accountability</u>: The Liquidation Plan is in coordination in Headquarters.
- 6. ORMS Recommendation: The termination plan developed by PPS is the best from both operational and administrative standpoints. ORMS recommends that QRPLUMB be approved in the amount requested, total expenses for FY 1991. PPS does have these funds available in the PPS budget for FY 1991.

DERIVED FROM COL 3-82

(when rilled in)

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QRPLUMB - TERMINATION OPACT

DESCRIPTION AND PURPOSE:

QRPLUMB is a proprietary with main offices in Newark, New Jersey and independent legal entities in London and Munich. QRPLUMB publishes a Ukrainian-language monthly political-literary magazine, a Russian-language socio-political quarterly journal, bulletins, pamphlets and books for distribution within the USSR. The purpose of the QRPLUMB activity is to provide intellectual and moral support to those Ukrainians who seek social and political moderation of the Soviet system and who encourage liberalization of various strata of the Ukrainian population. QRPLUMB assets have extensive contacts with individuals and groups in Ukraine and provide material support to internal independent groups and publishers. In FY-90, funds for this support were provided from the

As a result of revised U.S. policy, the QRPLUMB project will be terminated at the end of FY 90 (see PLANS).

AUTHORIZATION:

Authorization is provided by the Consolidated Presidential Finding of 7 June 1978 and 7 March 1979 and the Memorandum of Notification of 3 August 1987. Approval for the most recent OPACT was granted by the ADDO on 30 April 1990.

ACCOMPLISHMENTS:

- QRPLUMB published eleven issues (one double issue) of its monthly journal in an average print run of 2,200 copies, of which 500 copies were distributed in the Ukraine, the Soviet Union and Eastern Europe. An additional 2,000 copies of each issue were reprinted in Poland and, in the latter part of FY-90, arrangements were made to reprint another 1,000 copies in Kiev, Ukraine.
- Published three books: a collection of basic documents establishing the American democratic system, a translation of the Robert Conquest book on the Ukrainian famine and a history of the Ukrainian women's movement.
- Published 5,000 copies of a brochure on election campaign tactics, all of which were distributed in Ukraine. The brochure was reprinted inside by a number of unofficial publishers.
- Produced several post cards with slogans supporting the free election process in print runs of 10,000. Copies were reprinted in a number of unofficial publications in the Ukraine.

- Increased distribution of publications by use of direct mail and increased visitor traffic to and from the Ukraine. In addition to very active distribution points in Poland, QRPLUMB revived distribution through Czechoslovakia which was interrupted for many years after the 1968 Soviet invasion.
- The QRPLUMB journal was mentioned favorably on a number of occasions in the unofficial press in the Ukraine. Visiting Ukrainian peoples' deputies and other officials, who not long ago were known as dissidents, expressed highest praise for QRPLUMB and its contribution to the cause of free expression in the Ukraine.
- Edited, copied and distributed video material filmed in the Ukraine during rallies, demonstrations, discussions, etc., using video cameras supplied by QRPLUMB.
- Strengthened and expanded contacts with members of the Ukrainian dissident community many of whom, as a result of recent developments, are now in policy making positions; provided disseminable intel from these contacts.
- QRPLUMB regularly provided copies of independent newspapers published in the Ukraine and other background material which are extremely useful to Headquarters analysts.

PLANS:

As a result of revised U.S. policy on the question of Soviet nationalities, the QRPLUMB project will be terminated in a secure manner at the end of FY-90.

Following are key elements of the proposed termination plan:

- Termination date and method:

The project will be terminated on 30 September 1990. Based on the NSC policy decision in January 1990, support to the project was to be phased out over the period of one to three years, with our assistance in locating alternate sources of funding. After careful consideration of security and administrative aspects, it was decided that a one time termination payment will best serve the secure transition process. Upon receipt of the termination payment, the relationship between the Agency and the project will end, and the QRPLUMB organization will be free to undertake efforts to solicit outside support without the restraint of Agency regulations. A witting management consultant has been engaged to assist QRPLUMB in developing outside sources of income.

- Termination payment:

- Personnel:

The three witting principal agents are being individually assessed by the SE division for possible future role in FI collection.

The unwitting personnel will be handled in accordance with normal business practices and terminated employees will be given customary financial settlements.

Administrative details of the termination process are spelled out in the Liquidation Plan for Operational Activity QRPLUMB.

ASSETS AND MECHANISMS:

QRPLUMB/57 - witting, president of the QRPLUMB company. An Exceptional Approval was granted 11 April 1990.

QRPLUMB/75 - witting, treasurer. CSA granted 10 September 1985.

QRPLUMB/103 - witting, vice president. CSA granted 20 June 1985.

All unwitting employees have Proprietary Approvals.

COVER/SECURITY:

In February 1990, certain problems of lifestyle and CI nature arose during the polygraph of QRPLUMB/57. Although not resolved during the examination they were judged not to impact negatively on the operation.

FUNDING:

Sterile bank transfers are made to the QRPLUMB bank account, citing five devised facilities located in different U.S. cities as remitters.

SOURCE OF FUNDS:

Approval is requested for funds in the amount of for FY 91 (FAN 28-4544) for termination costs and termination payment for QRPLUMB. Funds in the amount of are available in the PPS budget for FY 91.

ACCOUNTABILITY:

Funds are accounted for in accordance with the Administrative Plan approved on 4 March 1985.

As of 31 July 1990, (95.55% of the revised FY 90 budget of () has been obligated from the QRPLUMB FAN 28-4544. It is anticipated that 100% will be obligated by 30 September 1990.

S E C R E T OPACT

CATEGORY	FY90	FY91
2111 Tdy travel within US 2551 Ops entertainment 2552 Other Ops exp. 2555 Ops exp "non-agency" 2570 Subsidies TOTAL BUDGET		
		•
PROPRIETARY BUDGET		
	FY90	FY91
Cash on Hand	\$127,351	\$0
Income Proprietary Funds Adj. for Reallignment Proprietary Income	157,969	
Total Income	C 3	L J
Fixed Expenses Salaries & Fees Rent Administration	\$420,410 81,642 321,970	\$0 0 0
Total Fixed Expenses Operating Expenses Termination Costs	\$824,022 444,988 157,310	\$0 0 500,000
Total Expenses	\$1,426,320	\$500,000
Termination Payment		\$1,250,000
ENDING CASH BALANCE	\$0	. , \$0

- 5% inflation factored in for FY91.
- Projected FY90 expenses & income were calculated using the average of actual CY89 and FY90 2nd QRT expenses.
- . FY90 prop. income calc. using the average of the CY89 & FY90 2nd QRT income.
- Amounts allocated to the FY91 SOC codes (2111-2570) were calc. using the percentage actually allocated to the total budget in FY90.
- Will be closing operations in FY91.

SUPPORTING SCHEDULE

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BOOK DISTR. COSTS 50,342 11,851 62,193 49,754 PHOTOCOPYING, PRINTS, MICROFILM 61,783 5,748 67,531 54,025 ELECTIONS 29,046 942 29,988 23,990 FDREIGN AFFILIATES 191,847 5,382 187,225 149,763 TRAVEL LOCAL AREAS 0 287 287 230 REPRESENTATIVE EXP. 0 45 45 36 TOTAL COST OF RESEARCH \$486,348 \$69,887 \$556,235 \$444,968 \$69,887 \$556,235 \$444,968 \$68,887 \$556,235 \$444,968 \$68,887 \$556,235 \$444,968 \$68,887 \$	INDIV. INTERVIEW EXP.	:	28,804	2,099		
PHOTOCOPYING, PRINTS, MICROFILM 61,783 5;746 67,531 54,025	BOOK COSTS		90,251	30,438	120,689	96,551
ELECTIONS 29,046 942 29,988 23,990 FDREIGN AFFILIATES 181,847 5,382 187,225 149,783 TRAVEL LOCAL AREAS 0 267 287 230 230 REPRESENTATIVE EXP. 0 45 45 36 36 36 36 36 36 36 36	BOOK DISTR. COSTS		50,342			49,754
FOREIGN AFFILIATES 181,847 5,382 187,225 149,783 TRAVEL LOCAL AREAS 0 287 230 230 287 230 230 287 230	PHOTOCOPYING, PRINTS, MICROFILM		61,783	5;748		
TRAVEL LOCAL AREAS REPRESENTATIVE EXP. 0 45 287 280 REPRESENTATIVE EXP. 0 45 45 36 36 TOTAL COST OF RESEARCH \$486,348 \$69,887 \$556,235 \$444,988 GENERAL & ADMIN. EXP	ELECTIONS		29,046	942		
REPRESENTATIVE EXP. 0 45 45 36 TOTAL COST OF RESEARCH \$486,348 \$69,887 \$556,235 \$444,988 SENERAL & ADMIN. EXP SALARIES & BENEFITS \$402,294 \$123,218 \$525,512 \$420,410 FREELANCE RESEARCH 135,964 37,109 173,073 138,453 RENT & LEASE 76,007 26,045 102,052 81,642 TELEPHONE & POSTAGE 11,659 6,914 18,573 14,858 STATIONARY & OFFICE SUPPLIES 44,261 10,965 55,226 44,181 LIBRARY BOOKS & SUBSCRIPTIONS 8,708 61 8,769 7,015 TAXES - PAYROLL & CORPORATE 27,132 8,097 35,229 28,183 INSURANCE 9,347 0 9,347 7,478 REPAIRS 3,163 2,009 5,172 4,138 TRAVEL 61,375 8,776 70,151 56,121 ENTERTAINMENT & MTG EXP. 4,292 1,592 5,884 4,707 MISC. OTHER EXP.	FOREIGN AFFILIATES		181,847	5,382	187,229	149,783
### TOTAL COST OF RESEARCH ### \$486,348 #69,887 \$556,235 \$444,988 ### SECRETAL & ADMIN. EXP SALARIES & BENEFITS \$402,294 \$123,218 \$525,512 \$420,410 FREELANCE RESEARCH 135,964 37,109 173,073 138,458 RENT & LEASE 76,007 26,045 102,052 81,642 TELEPHONE & POSTAGE 111,659 6,914 18,573 14,858 STATIONARY & OFFICE SUPPLIES 44,261 10,965 55,226 44,181 LIBRARY BOOKS & SUBSCRIPTIONS 8,708 61 8,769 7,015 TAXES - PAYROLL & CORPORATE 27,132 8,097 35,229 28,183 INSURANCE 9,347 0 9,347 7,478 REPAIRS 3,163 2,009 5,172 4,138 TRAVEL 61,375 8,776 70,151 56,121 ENTERTAINMENT & MTG EXP. 4,292 1,592 5,884 4,707 MISC. OTHER EXP. 15,079 323 15,402 12,322 DEPRECIATION 3,300 1,732 5,232 4,186 LIGHT 0 2,279 2,279 1,823 EXCHANE RATE GAIN/LOSS 0 (3,795) (3,036) EXPEDITION *B" 0 171 171 137 TOTAL GEN. & ADMIN. EXP. \$802,581 \$225,696 \$1,028,277 \$822,622	TRAVEL LOCAL AREAS		0			230
SENERAL & ADMIN. EXP SALARIES & BENEFITS \$402,294 \$123,218 \$525,512 \$420,410 FREELANCE RESEARCH 135,964 37,109 173,073 138,458 RENT & LEASE 76,007 26,045 102,052 81,642 TELEPHONE & POSTAGE 11,659 6,914 18,573 14,858 STATIONARY & OFFICE SUPPLIES 44,261 10,965 55,226 44,181 LIBRARY BOOKS & SUBSCRIPTIONS 8,708 61 8,769 7,015 TAXES - PAYROLL & CORPORATE 27,132 8,097 35,229 26,183 INSURANCE 9,347 0 9,347 7,478 REPAIRS 3,163 2,009 5,172 4,138 TRAVEL 61,375 8,776 70,151 56,121 ENTERTAINMENT & MTG EXP. 4,292 1,592 5,884 4,707 MISC. OTHER EXP. 15,079 323 15,402 12,322 DEPRECIATION 3,300 1,732 5,232 4,186 LIGHT 0 2,279 2,279 1,823 EXCHANE RATE GAIN/LOSS 0 (3,795) (3,795) (3,036) EXPEDITION "B" 0 171 171 137 TOTAL GEN. & ADMIN. EXP. \$802,581 \$225,696 \$1,028,277 \$822,622 INCONE TAXES STATE TAXES 550 0 550 5	REPRESENTATIVE EXP.	,	0	. 45	45	36
SALARIES & BENEFITS \$402,294 \$123,218 \$525,512 \$420,410 FREELANCE RESEARCH 135,964 37,109 173,073 138,453 RENT & LEASE 76,007 26,045 102,052 81,642 TELEPHONE & POSTAGE 11,659 6,914 18,573 14,858 STATIONARY & OFFICE SUPPLIES 44,261 10,965 55,226 44,181 LIBRARY BOOKS & SUBSCRIPTIONS 8,708 61 8,769 7,015 TAXES - PAYROLL & CORPORATE 27,132 8,097 35,229 26,183 INSURANCE 9,347 0 9,347 7,478 REPAIRS 3,163 2,009 5,172 4,138 TRAVEL 61,375 8,776 70,151 56,121 ENTERTAINMENT & MTG EXP. 4,292 1,592 5,884 4,707 MISC. OTHER EXP. 15,079 323 15,402 12,322 DEPRECIATION 3,300 1,332 5,232 4,186 LIGHT 0 2,279 2,279 1	TOTAL COST OF RESEARCH	-	\$486,348	\$69,88 7	\$556,235	\$444,988
SALARIES & BENEFITS \$402,294 \$123,218 \$525,512 \$420,410 FREELANCE RESEARCH 135,964 37,109 173,073 138,453 RENT & LEASE 76,007 26,045 102,052 81,642 TELEPHONE & POSTAGE 11,659 6,914 18,573 14,858 STATIONARY & OFFICE SUPPLIES 44,261 10,965 55,226 44,181 LIBRARY BOOKS & SUBSCRIPTIONS 8,708 61 8,769 7,015 TAXES - PAYROLL & CORPORATE 27,132 8,097 35,229 26,183 INSURANCE 9,347 0 9,347 7,478 REPAIRS 3,163 2,009 5,172 4,138 TRAVEL 61,375 8,776 70,151 56,121 ENTERTAINMENT & MTG EXP. 4,292 1,592 5,884 4,707 MISC. OTHER EXP. 15,079 323 15,402 12,322 DEPRECIATION 3,300 1,332 5,232 4,186 LIGHT 0 2,279 2,279 1						
FREELANCE RESEARCH RENT & LEASE 76,007 76,107 76,108 76,007 76,108 76,007 76,108 76,007 76,108 76,007 76,00	GENERAL & ADMIN. EXP				•	
RENT & LEASE 76,007 26,045 102,052 61,642 TELEPHONE & POSTAGE 11,659 6,914 18,573 14,858 STATIONARY & OFFICE SUPPLIES 44,261 10,965 55,226 44,181 LIBRARY BOOKS & SUBSCRIPTIONS 8,708 61 8,769 7,015 TAXES - PAYROLL & CORPORATE 27,132 8,097 35,229 28,183 INSURANCE 9,347 0 9,347 7,478 REPAIRS 3,163 2,009 5,172 4,138 TRAVEL 61,375 8,776 70,151 56,121 ENTERTAINMENT & MTG EXP. 4,292 1,592 5,884 4,707 MISC. OTHER EXP. 15,079 323 15,402 12,322 DEPRECIATION 3,300 1,932 5,232 4,196 LIGHT 0 2,279 2,279 1,823 EXCHANE RATE GAIN/LOSS 0 (3,795) (3,036) EXPEDITION "B" 0 171 171 137 TOTAL GEN. & ADMIN. EXP. \$802,581 \$225,696 \$1,028,277 \$822,622 </td <td>SALARIES & BENEFITS</td> <td></td> <td></td> <td></td> <td></td> <td></td>	SALARIES & BENEFITS					
TELEPHONE & POSTAGE STATIONARY & OFFICE SUPPLIES STATIONARY & OFFICE SUPPLIES LIBRARY BOOKS & SUBSCRIPTIONS S,708 LIBRARY BOOKS & SUBSCRIPTIONS LIBRARY BOOKS & SUBSCRIPTIONS LIBRARY BOOKS & SUBSCRIPTIONS LIBRARY BOOKS & SUBSCRIPTION B" LIBRARY BOOKS & SUBSCRIPTION B,707 LIBRARY BOOKS & SUBSCRIPTON B,707 LIBRARY BOOKS & SUBSCRIPTION B,707 LIBRARY BOOKS						
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TRAVEL ENTERTAINMENT & MTG EXP. 4,292 1,592 5,884 4,707 MISC. OTHER EXP. 15,079 323 15,402 12,322 DEPRECIATION 3,300 1,932 5,232 4,186 LIGHT 0 2,279 2,279 1,823 EXCHANE RATE GAIN/LOSS 0 (3,795) (3,795) (3,036) EXPEDITION "B" 0 171 171 137 TOTAL GEN. & ADMIN. EXP. \$802,581 \$225,696 \$1,028,277 \$822,622				-		
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EXCHANE RATE GAIN/LOSS 0 (3,795) (3,795) (3,036) EXPEDITION "B" 0 171 171 137 TOTAL GEN. & ADMIN. EXP. \$802,581 \$225,696 \$1,028,277 \$822,622 INCOME TAXES STATE TAXES 550 0 550 550						
EXPEDITION "B" 0 171 171 137 TOTAL GEN. & ADMIN. EXP. \$802,581 \$225,696 \$1,028,277 \$822,622 INCOME TAXES STATE TAXES 550 0 550 550						
TOTAL GEN. & ADMIN. EXP. \$802,581 \$25,696 \$1,028,277 \$822,622 INCOME TAXES STATE TAXES 550 0 550 550					•	
INCOME TAXES 550 0 550 550	EXPEDITION "B"		0	171	171	137
INCOME TAXES STATE TAXES	TOTAL GEN. & ADMIN. EXP.		\$802,581		\$1,028,277	\$822,622
STATE TAXES 55 0 0 55 0 55 0	INCOME TAYED					
			550	6	55/4	55A